

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 SSO-00 NSCE-00 USIE-00 INRE-00 EURE-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 RSC-01 PRS-01 SS-15 NIC-01 ACDA-19 IO-13 CU-04

SCA-01 VO-03 SAJ-01 MBFR-03 RSR-01 /125 W

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FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 6296

USMISSION BERLIN IMMEDIATE

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 10085

E.O. 11652: GDS

TAGS: PFOR, PGOV, WB, GE, GW

SUBJECT: GDR CONTROLS IN BERLIN DURING WORLD YOUTH
FESTIVAL

REF: BONN 10044; B) BERLIN 1197; C) BONN 9856;
D) STATE 131921

SUMMARY: AT TRIPARTITE MEETING ON JULY 16, ALLIED REPS
AGREED THAT IN DECIDING HOW TO REACT TO POSSIBLE GDR
CONTROLS DURING PERIOD OF WORLD YOUTH FESTIVAL, THE
THREE POWERS SHOULD STRESS THAT WHATEVER STEPS THE GDR
HAS IN MIND, IT IS NOT ACCEPTABLE FOR THE EAST GERMANS
TO TAKE UNILATERAL STEPS WHICH INTERFERE WITH IMPLEMEN-
TATION OF THE QA OR THE SUPPLEMENTARY ARRANGEMENTS.
THE FRENCH AND US REPS FAVORED CONSIDERATION OF AN
OFFICIAL THREE POWER APPROACH TO THE SOVIETS IN BERLIN,
DEPENDING ON THE RESULTS OF THE JULY 16 KUNZE-MITDANK
MEETING. THE UK REP SAID HE HAD INSTRUCTIONS FROM
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LONDON TO BE A BIT MORE CAUTIOUS. HE SAID THE FCO

PREFERRED TO WAIT FOR PRECISE INFORMATION ON THE EXTENT OF GDR CONTROLS BEFORE DECIDING HOW TO PROCEED. THE UK REP TOOK NOTE OF US AND FRENCH VIEWS, HOWEVER, AND AGREED TO JOIN IN RECOMMENDING TO HIS AUTHORITIES THAT AN APPROACH TO THE SOVIETS BE CONTEMPLATED IF THE RESULTS OF THE JULY 16 KUNZE-MITDANK MEETING WERE NOT SATISFACTORY. ACTION REQUESTED: USBER'S AND DEPARTMENT'S VIEWS ON PROPOSED REACTION DESCRIBED BELOW. END SUMMARY

1. IN COMMENT ON THE LUNCHEON CONVERSATION BETWEEN AMBASSADORS YEFREMOV AND SAUVAGNARGUES, THE FRENCH REP (LUSTIG) SAID THAT IN ADDITION TO THE OTHER REASONS GIVEN FOR THE INCREASED CONTROLS, THE GDR SEEMED TO BE ATTEMPTING TO ESTABLISH FOR ITSELF THE RIGHT TO DECIDE TO WHAT EXTENT AND IN WHICH FORM IT WAS OBLIGED TO IMPLEMENT THE AGREEMENTS ENTERED INTO AS PART OF THE QA PACKAGE. LUSTIG SAID HIS AMBASSADOR FELT STRONGLY THAT THE GDR SHOULD NOT BE ALLOWED TO TAKE SUCH A STEP UNCONTRADICTED. LUSTIG NOTED THAT WINZER HIMSELF HAD APPARENTLY ADMITTED TO THE WESTERN FOREIGN MINISTERS (REF(C)) THAT THE GDR PLANS WERE NOT IN ACCORDANCE WITH THE QA. IN ADDITION, YEFREMOV HAD RECOGNIZED THE COMPETENCE OF THE THREE POWERS IN THIS MATTER BY REFERRING TO THE FACT THAT WINZER HAD RAISED IT IN HELSINKI (REF(B)). THUS, THE FRENCH VIEW WAS THAT UNLESS THE JULY 16 KUNZE-MITDANK MEETING RESULTED IN GDR AGREEMENT NOT TO RESTRICT ENTRY DURING THE YOUTH FESTIVAL PERIOD, THE THREE POWERS SHOULD MAKE AN OFFICIAL APPROACH TO THE SOVIETS, PROBABLY AT THE POLAD LEVEL IN BERLIN, MAKING CLEAR THEIR VIEWS ON THE ISSUE. LUSTIG NOTED THAT THE SOVIETS HAD NOT HESITATED TO COMPLAIN TO THE ALLIES WHEN THEY BELIEVED THE QA WAS BEING PUT IN QUESTION (I.E. ON THE QUESTIONS OF VOTING RIGHTS AND EXTENSION OF THE BASIC TREATY AND UN CHARTER TO BERLIN).

2. THE US REP AGREED THAT AN ALLIED STATEMENT WOULD PROBABLY BE CALLED FOR AND SUGGESTED THAT THE THREE POWERS BE PREPARED TO WORK OUT AN APPROACH AT THE CONFIDENTIAL

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BONN GROUP MEETING ON JULY 17, AFTER A REPORT ON THE KUNZE-MITDANK MEETING HAD BEEN RECEIVED. THE US REP THOUGHT THAT ALLIED VIEWS WOULD BE REINFORCED IF THE POLADS LEFT BEHIND A PIECE OF PAPER AFTER THEIR CALL. THE FRENCH REP AGREED WITH THIS POINT.

3. THE UK REP (CROMARTIE) SAID HIS INSTRUCTIONS WERE A BIT MORE CAUTIOUS ON THE QUESTION OF FURTHER ALLIED

ACTION. HE SAID LONDON FELT THE ALLIES SHOULD BE VERY CAREFUL NOT TO ACCUSE THE GDR OF VIOLATING THE VISITS ARRANGEMENTS OR THE QA UNLESS IT COULD BE CLEARLY PROVED THAT SUCH A VIOLATION HAD TAKEN PLACE. CROMARTIE SAID HIS AUTHORITIES WERE NOT AGAINST THE IDEA OF AN ALLIED APPROACH. THEY DID, HOWEVER, WANT TO HAVE MORE INFORMATION AND TO SEE THE RESULTS OF THE KUNZE-MITDANK MEETING BEFORE TAKING A FINAL

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DECISION.

4. LUSTIG AGREED THAT THE RESULTS OF FURTHER SENAT-GDR DISCUSSIONS SHOULD BE AWAITED. HE NOTED, HOWEVER, THAT HE WAS NOT PROPOSING TO ACCUSE THE GDR OF VIOLATING THE QA. WHAT THE FRENCH HAD IN MIND WAS A REPEAT OF THE BASIC POINTS MADE BY AMBASSADOR SAUVAGNARGUES, I.E.

THAT THE GDR WAS NOT AUTHORIZED UNDER THE QA TO TAKE ANY ACTIONS COUNTER TO THE TERMS OF THE VISITS ARRANGEMENT OR OF THE QA. LUSTIG POINTED OUT THAT THE FRENCH WERE NOT NECESSARILY EXPECTING THAT ALLIED ACTION WOULD FORCE THE GDR TO CHANGE ITS PLANS. HOWEVER, IT WAS BELIEVED TO BE IMPORTANT TO HAVE THE ALLIED POSITION ON THE RECORD TO ENSURE AGAINST FUTURE ARGUMENTS THAT THE GDR WAS AUTHORIZED TO IMPLEMENT THE VISITS ARRANGEMENTS TO SUIT ITS OWN TASTES.

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5. THE UK REP SAID HE SAW THE FORCE OF THESE ARGUMENTS AND, PENDING THE RESULTS OF THE KUNZE-MITDANK MEETING, WOULD RECOMMEND TO HIS AUTHORITIES CONSIDERATION OF A FURTHER ALLIED APPROACH. ALLIED REPS ALSO AGREED THAT THE SENAT SHOULD PROBABLY MAKE AN OFFICIAL COMPLAINT TO THE GDR WHICH WOULD THEN BE FOLLOWED BY ALLIED ACTION. THE ALLIED APPROACH WOULD BE MADE JOINTLY BY THE THREE POLADS IN BERLIN ALONG THE LINES DESCRIBED IN PARA 4 ABOVE. IT WAS AGREED THAT NO MENTION OF ALLIED TRAFFIC SHOULD BE MADE IN THE OFFICIAL APPROACH, BUT THAT THE POLADS WOULD STATE INFORMALLY DURING THE CONVERSATION THAT THEY WERE PROCEEDING ON THE ASSUMPTION THAT ALLIED TRAVELLERS WOULD NOT BE AFFECTED.

6. EMBASSY COMMENT: BRITISH CAUTION IS APPARENTLY BASED ON THE FACT THAT FOREIGN SECRETARY HOME WAS A BIT MORE FORTHCOMING IN SHOWING UNDERSTANDING FOR GDR SECURITY CONCERNS DURING HIS CONVERSATION WITH WINZER IN HELSINKI THAN WAS DESIRABLE. THE BRITISH NOW WANT TO BE SURE THAT THERE IS SOMETHING TO COMPLAIN ABOUT BEFORE TAKING ANY ACTION AT THE TRIPARTITE LEVEL. WE AGREE WITH FRENCH VIEWS ON THE NECESSITY OF PROTECTING THE ALLIED LEGAL POSITION, HOWEVER, AND BELIEVE THAT THE UK REP WILL SUPPORT THIS VIEW IN HIS REPORTING TO LONDON. WE ASSUME THAT APPROACH OF THE TYPE CONTEMPLATED ABOVE WOULD BE IN LINE WITH ACTIONS PROPOSED BY DEPARTMENT IN PARA 3 OF REF(C).
7. USBER'S AND DEPARTMENT'S COMMENTS REQUESTED.
HILLENBRAND

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